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Refugee Reports

A News Service of the U.S. Committee for Refugees
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1988 STATISTICAL ISSUE

This is our special year-end statistical issue. In addition to tables and graphs on international and domestic refugee programs, the issue includes the index for Refugee Reports for Volume IX, 1988. This issue begins with updates of refugee news.

° On December 8, U.S. Attorney General Dick Thornburgh announced that he had expanded his parole authority to admit up to 2,000 Soviet emigres per month from Moscow plus all Soviet emigres in Rome, Italy, who cannot be admitted to the United States as refugees.

Thornburgh described the move as an "interim measure," and said that he has asked the Justice Department's Office of Legislative Affairs to develop a legislative proposal that would include the establishment of a "special immigrant class" permitting the entry of a limited number of applicants in "special circumstances."

Thornburgh said that the Immigration and Naturalization Service (INS) would place a Russian-speaking officer in the U.S. Embassy in Moscow to begin adjudicating refugee applications now, rather than in early January when the quarterly process is normally started.

Government sources told Refugee Reports that Secretary of State Shultz on November 17 had asked Thornburgh to apply the uniform standard for refugee determination--a "well-founded fear of persecution"--in Rome and Moscow, and that Thornburgh reportedly agreed. The December 8 announcement by the Attorney General apparently reflects a response to the consequences of increased denials of refugee status to Soviet applicants. The New York Times reported on December 3 that 175 Jews and 99 Armenians had been denied refugee status in the Soviet Union in the past few months.

The 2,000 parole places per month in Moscow are expected to go primarily to Armenians, while Soviet Jews will be the primary beneficiaries of the decision to parole those who are not approved for refugee processing in Rome.

In November, 2,334 Jews emigrated from the Soviet Union, according to the National Conference on Soviet Jewry. That figure represents the highest monthly total in nine years, bringing to 15,640 the number of

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Soviet Jews emigrating in the first 11 months of 1988 (in contrast to 8,155 in 1987 and 914 in 1986).

In mid-November, a U.S. congressional delegation to the Soviet Union brought more than 600 outstanding cases from the U.S. Helsinki Commission to the attention of the Soviet authorities, who, in turn, said that they would resolve nearly 150 emigration cases. In early December, the Soviet Union lifted the ban on emigration for 120 Jewish "refuseniks," who had been denied permission to emigrate on the grounds of state secrecy.

Meanwhile, one disaster after another has befallen the Soviet Armenian community. News of some 156,000 internal refugees, displaced by the recent upsurge in ethnic violence between Azerbaijanis and Armenians, was eclipsed by the December 7 earthquake that killed tens of thousands and rendered hundreds of thousands homeless. Spitak, a town wiped out by the quake, had taken in a significant number of refugees in the two weeks prior to the disaster.

° A dramatic increase in the number of Nicaraguan and other Central American asylum seekers passing through Harlingen, Texas has led the INS to revise its policy and to begin extraordinary measures to adjudicate claims at the Mexican-U.S. border in an attempt to stem the influx of asylum seekers.

The Harlingen INS district office reported 2,018 asylum applicants the week of November 28 through December 2, of whom 807 were Nicaraguan. The following week, through December 9, another 1,776 asylum applications were filed, including 965 Nicaraguans. The numbers of Nicaraguans applying for asylum in Harlingen have been increasing steadily for the past six months:

June	1,105
July	1,356
August	2,112
September	2,228
October	2,206
November	2,815
	11,822

An INS official in Harlingen told Refugee Reports that about half of the total applications in the past six months have been from Nicaraguans. About a quarter are from Salvadorans, 12 percent from Guatemalans, and 11 percent from Hondurans. "The taxi drivers have been making a mint driving them to our offices," the official said.

The Nicaraguans have been using their asylum applications essentially as travel documents. The procedure has been to affix their fingerprints to the I-589 asylum applications, attach the biographical data form (G 325A), and send them on their way. Fewer than 1 percent have remained in the Harlingen area. More than half have traveled to Florida, 10 percent to Los Angeles, 10 percent to San Francisco, 5 percent to Washington, D.C., 5 percent to Newark, New Jersey, and the remainder scattered in Houston and the eastern seaboard.

An average of 1,000 asylum applications per week are now being filed in Miami. The Miami office has a backlog of 50,000 asylum applications, including 35,000 Nicaraguans.

In response, an INS task force has been established to deal with the influx of Nicaraguans and other Central Americans. INS Commissioner Alan C.Nelson told the New York Times, December 14, he would send 6 or 7 additional examiners to Harlingen in December and another 20 to 30 in January to review asylum applications. He said that he was also ordering the deployment of more Border Patrol officers in Texas and sending additional examiners to Miami and Los Angeles.

An INS official in Harlingen told Refugee Reports that beginning December 15 or 16, asylum applicants will be adjudicated in Harlingen "six days a week, ten hours a day." The practice of sending applicants on to other parts of the country without a hearing appears to have come to an end.

But affirmative applications for asylum with district directors tell only part of the story. Apprehensions by the Border Patrol are another indication of the influx from Central America. Those who are apprehended by the Border Patrol do not apply for asylum with INS district directors, but, if they opt to apply, do so before immigration judges in the course of deportation or exclusion proceedings.

Apprehensions of Salvadorans in FY 88 have increased 46 percent over the previous year, and apprehensions of Guatemalans rose 38 percent over last year, while the total apprehensions for all nationalities fell by 18 percent, including a 32 percent drop in Nicaraguan apprehensions. INS personnel attribute the overall fall in apprehensions in part to the sanctions provisions of the

Immigration Reform and Control Act of 1986 (IRCA). The overwhelming majority of apprehensions (94 percent) continued to be of Mexicans. Apprehensions of selected nationalities for the past three years are included in the chart below.

	FY 86	FY 87	FY 88
Salvadorans	20,593	9,780	14,322
Guatemalans	9,918	6,722	9,246
Nicaraguans	N/A	4,819	3,280
Mexicans	1,671,458	1,139,606	949,722
All	1,765,348	1,190,488	1,008,143

Source: Immigration and Naturalization Service

° The application period for legalization under IRCA's special agricultural worker (SAW) program ended on November 30, with 1,164,885 applications received, as of December 6. INS officials said that the figure would likely top 1.2 million. The general legalization program that ended May 4 drew 1,766,129 applicants. Aliens are eligible for legalization under the SAW provision of immigration reform if they can prove they worked at least 90 days in agriculture during the 12 months before May 1, 1986.

An unclassified INS cable from the central office in September said, "That there is substantial fraud in the SAW program is apparent from the fact that the number of applications received has already surpassed the number of aliens who might be eligible. The detection and deterrence of such fraud has therefore become a matter of urgent importance to the Service."

Through December 5,313,452 SAW applicants had been approved, 25,154 rejected, for an approval rate of 93 percent. In the general program, 1,254,216 have been approved, 34,385 denied, for an approval rate of 97 percent.

° The American Friends Service Committee (AFSC) filed suit in a Los Angeles federal district court seeking exemption on religious grounds from the employer sanctions provisions of the Immigration Reform and Control Act (IRCA). The suit states, "Compliance would make the AFSC a party to the forced expulsion of people its faith compels it to welcome and serve." IRCA requires all employers to verify the work eligibility of all employees hired after November 6, 1986.

Enforcement of the employer sanctions provisions of IRCA has been heating up lately. The November 21 issue of the immigration law weekly Interpreter Releases lead with the headline "Employer Sanctions Turns Serious." (An INS agent even conducted an inspection of the Refugee Reports office for compliance with the immigration law. We passed, by the way.)

° On December 2, five Cuban nationals from the Mariel boatlift, who had been convicted of serious crimes in the United States, were repatriated to Cuba. The Supreme Court denied a request for a stay by an 8-to-1 vote. Three of the Cubans had claimed that they would be subject to persecution upon return to Cuba.

° Vietnam and the United States have agreed to set up an Amerasian processing center in Vietnam, according to the December 3 Washington Post. The source of the story was a Vietnamese News Agency dispatch, but U.S. officials said that the agreement had not yet been finalized.

° Thai authorities have told U.S. and United Nations officials that about 3,000 people illegally residing in Khao I Dang gradually will be moved to Ban Thad, a recently built camp on the Thai-Cambodian border, where they will be under the protection of the UN High Commissioner for Refugees (UNHCR), a State Department official told Refugee Reports. The official speculated that such a move could take place "within six months."

Ban Thad currently houses about 3,700 Vietnamese, the official said, most of whom arrived in Thailand by boat after January 1988, when the Thai government policies toward boat people changed dramatically for the worse. Along with regular interdiction and pushback of boats along the eastern and southern coastlines, new Thai policy restricts access of new Vietnamese arrivals to resettlement interviews.

Thailand will allow the 14,000 legal residents of Khao I Dang, who already have UNHCR refugee status but who have been rejected by resettlement countries, to remain in Khao I Dang as long as there is a chance they might be resettled in another country, the official said.

REFUGEE PROCESSING PRIORITIES BY REGION, AS OF DECEMBER 1988

	P-1	P-2	P-3	P-4	P-5	P-6
AFRICA						
Africans in Sudan	X	X	X	X	X	
Africans Elsewhere in Africa	X	X	X	X	X	X
Africans in Europe	X	a/	a/	a/	a/	b/
EAST ASIA						
Cambodians	X	X	X	X	X	c/
Highland Lao	X	X	X	X	X	
Lowland Lao	X	X	X	X	X	
Vietnamese	X	X	X	X	X	d/
EASTERN EUROPE/SOVIET UNION	X	X	X	X	X	X
NEAR EAST/SOUTH ASIA	X	X	X	X		
LATIN AMERICAN/CARIBBEAN						
Cubans	e/	f/	f/	f/	f/	f/
Non-Cubans	X	X	X	X	X	

NOTES

a/ P-2 to P-5 processing is available only for those who registered with a voluntary agency or with the UN High Commissioner for Refugees (UNHCR) before November 19, 1986, and for those fleeing from Eastern Europe.

b/ P-6 processing is available on a limited, highly selective basis.

c/ P-6 processing is available to the remaining "family card" and "ration card" holders in Khao I Dang, who entered the camp between 1982 and October, 1985, but only to those with "category" claims. For Cambodians, this includes ethnic Chinese, Buddhist monks, and former government officials and members of the military prior to 1975.

d/ P-6 processing is limited to a small number of Iand Vietnamese in Thailand (who fled overland across Cambodia), who can establish "category" claims, showing they belong to groups that were subject to persecution in Vietnam. Current categories include Buddhist monks, Catholics, ethnic Chinese, Montagnards, and Chams (a Muslim ethnic minority).

e/ P-1 processing is available for current and former political prisoners and their close family members in Cuba and in third countries.

f/ Limited P-1 to P-6 processing is available to Cubans in third countries, with private sponsorship arranged by the Cuban American National Foundation.

DESCRIPTION OF U.S. REFUGEE PROCESSING PRIORITIES

PRIORITY ONE: COMPELLING CONCERN/INTEREST: Exceptional cases (a) of refugees in immediate danger of loss of life and for whom there appears to be no alternative to resettlement in the U.S., or (b) of refugees of compelling concern to the U.S., such as former or present political prisoners and dissidents.

PRIORITY TWO: FORMER U.S. GOVERNMENT EMPLOYEES: Refugees employed by the U.S. government for at least one year prior to the claim for refugee status. This category also includes persons who were not official U.S. government employees, but who for at least one year were so integrated into U.S. government offices as to have been in effect and appearance U.S. government employees.

PRIORITY THREE: FAMILY REUNIFICATION: Refugees who are spouses, unmarried sons, unmarried daughters, or parents of persons in the U.S. (The status of the anchor relative in the U.S. must be one of the following: U.S. citizen, lawful permanent resident alien, refugee, or asylee.)

PRIORITY FOUR: OTHER TIES TO THE UNITED STATES:

FOR EASTERN EUROPE, LATIN AMERICA, AFRICA: (a) refugees employed by U.S. foundations, U.S. voluntary agencies, or U.S. business firms for at least one year prior to the claim for refugee status, and (b) refugees trained in the U.S. or abroad under U.S. auspices.

FOR EAST ASIA: (a) and (b) as above, plus (c) persons previously in the civil service or armed forces of the former governments of Indochina who were associated with U.S. government policies or U.S. government supported programs, (d) persons who played a meaningful role in the social, economic, political, religious, intellectual, or artistic life of the former societies of Indochina, including such persons as professors, philosophers, monks, or other transmitters of the cultural traditions of these societies.

FOR NEAR EAST/SOUTH ASIA: (a) and (b) as above, plus (c) refugees who have served in positions of leadership or played a conspicuous role within a religious denomination whose members are subjected to discrimination (such as Iranian Baha'is, Jews, Christians, and Zoroastrians), including the clergy, prominent laymen, those who have served in denominational assemblies, governing bodies, or councils; (d) refugees who have become targets of persecution because of a perceived identification with the U.S. or the other nations of the West (including Israel); (e) refugees who because of their religious affiliation have been deprived of employment, have been driven from their homes, have had their business confiscated or looted, have been denied educational opportunities available to others similarly situated, or have been denied pensions that would otherwise be available.

PRIORITY FIVE: ADDITIONAL FAMILY REUNIFICATION: Refugees who are married sons or married daughters, siblings, grandparents, or grandchildren of persons in the U.S., or other more distantly related individuals who are part of the family group and dependent on the family for support.

FOR EAST ASIA, add the following: (a) persons who have not yet reached their eighteenth birthday and who have relatives in the U.S. and no closer relatives in another country outside Indochina.

PRIORITY SIX: OTHERWISE OF NATIONAL INTEREST: Other refugees in specified regional groups whose admission is in the national interest.

FOR EAST ASIA, add the following: (a) persons who have not reached their eighteenth birthday, who are not accompanied by an older relative or guardian in the camps, and whose parents or guardians are deceased or did not escape, and for whom the UNHCR has specifically requested resettlement assistance. Such persons must not have relatives in another resettlement country.

INDOCHINESE REFUGEE ACTIVITY
Camp Populations By Ethnic Group*
As of September 1988

COUNTRY	CAMP	LAO	HIGHLAND	KHMER	VIETNAMESE	TOTAL
HONG KONG	Argyle St. Camp 4	0	0	0	5	5
	Cape Collinson	0	0	0	625	625
	Kai Tak North	0	0	0	2,569	2,569
	Other	0	0	0	9,547	9,547
	San Yick	0	0	0	3,949	3,949
	Sham Sui Po	0	0	0	5,083	5,083
	Tuen Mun	0	0	0	2,994	2,994
	VBP Departure Center	0	0	0	174	174
	Victoria Remand Cen.	0	0	0	64	64
	SUBTOTAL	0	0	0	25,010	25,010
INDONESIA	Galang--1st Asylum	0	0	6	1,947	1,953
	Outer Islands	0	0	0	165	165
	SUBTOTAL	0	0	6	2,112	2,118
JAPAN	Japan	0	0	0	496	496
KOREA	Korea	0	0	0	123	123
MACAU	Kaho	0	0	0	465	465
MALAYSIA	Pulau Bidong	0	0	0	8,623	8,623
	Sungei Besi	0	0	0	3,844	3,844
	SUBTOTAL	0	0	0	12,467	12,467
PHILIPPINES	Bataan ODP	0	0	0	4,532	4,532
	Bataan RPC	1,851	0	798	6,099	8,748
	Palawan	0	0	0	4,760	4,760
	PRTC	0	0	0	457	457
	SUBTOTAL	1,851	0	798	15,848	18,497
SINGAPORE	Hawkins Road	0	0	0	345	345
THAILAND[a/]	Ban Nam Yao	0	1,807	0	0	1,807
	Ban Thad	0	0	0	3,603	3,603
	Ban Vinai	216	34,628	0	0	34,844
	Bangkok Transit	30	12	86	39	167
	Chiang Kham	94	17,963	0	0	16,057
	Kapcherng	0	0	1,153	0	1,153
	Khao I Dang	0	0	15,963	0	13,963
	Napho	16,917	435	0	0	17,352
	Phanat Nikhom RPC	1,187	4,245	600	0	6,032
	Phanat Processing	381	1,177	2,023	8,253	11,834
	Phanat Transit	179	47	115	1,030	1,371
	SUBTOTAL	19,004	58,314	17,940	12,925	108,183
TAIWAN	Taiwan	0	0	0	188	188
GRAND TOTAL		20,855	58,314	18,744	69,979	167,892

a/ Thailand numbers do not include more than 300,000 Cambodian "displaced persons" on the Thai-Cambodian border.

Source: Bureau for Refugee Programs, Department of State

INDOCHINESE REFUGEE ACTIVITY SINCE APRIL 1975
(Excluding Orderly Departure Program)

FIRST ASYLUM COUNTRIES	POPULATION AS OF 9/30/88	FY 88 ARRIVALS	ARRIVALS SINCE APRIL 1975	TO U.S.	3RD COUNTRIES	VOLUNTARY REPATRIATION	RELOCATION	OTHER
HONG KONG	25,010	18,702	147,963	50,153	60,239	26	0	273
MACAU	465	11	7,659	2,427	3,514	0	0	574
INDONESIA	2,118	2,253	104,055	42,600	40,423	6	0	49
MALAYSIA	12,467	13,293	235,118	88,120	92,458	8	0	136
PHILIPPINES	5,217	3,878	45,620	9,978	14,745	9	0	36
SINGAPORE	345	880	33,630	5,583	19,950	1	0	3
OTHER	807	289	41,375	6,231	33,307	0	0	15
THAILAND-KHMER	17,340	1,425	239,216	50,357	72,969	42	41,172	261
THAILAND-HIGHLANDERS	54,069	15,626	158,619	52,883	21,535	748	0	2,448
THAILAND-LAO	17,817	3,625	191,379	71,960	45,161	2,523	1,000	3,227
THAILAND-VIETNAMESE LAND	601	1,043	31,458	8,052	12,028	0	0	178
THAILAND-VIETNAMESE BOAT	12,324	11,153	103,550	28,003	26,603	2	0	292
SUBTOTAL THAILAND	102,151	32,872	724,222	211,255	178,296	3,315	42,172	6,406
SUBTOTAL LAND REFUGEES	89,827	21,719	620,688	183,252	151,694	3,313	42,172	6,114
SUBTOTAL BOAT REFUGEES	58,753	50,459	718,954	233,095	291,238	52	0	1,378
TOTAL FIRST ASYLUM	**148,580**	**72,178**	**1,339,642**	**416,347**	**442,932**	**3,365**	**42,172**	**7,492**
REFUGEE PROCESSING CENTERS (RPCs)								
BATAAN	13,280	18,175	201,348	191,923	5,358	0	0	140
GALANG	0	0	55,501	50,651	4,669	0	0	146
PHANAT NIKHOM	6,032	14,714	48,439	43,239	7	0	146	181
TOTAL RPCs	**19,312**	**32,889**	**305,288**	**285,813**	**10,034**	**0**	**146**	**467**
VIETNAMESE TO U.S. IN 1975	0	0	124,547	123,000	0	1,547	0	0
OTHER TO U.S. IN 1975	0	0	12,000	12,000	0	0	0	0
VN TO CHINA BETWEEN 1977-79	0	0	263,000	0	263,000	0	0	0
GRAND TOTAL	**167,892**	**72,178**	**1,739,189**	**837,160**	**715,966**	**4,912**	**42,318**	**7,959**

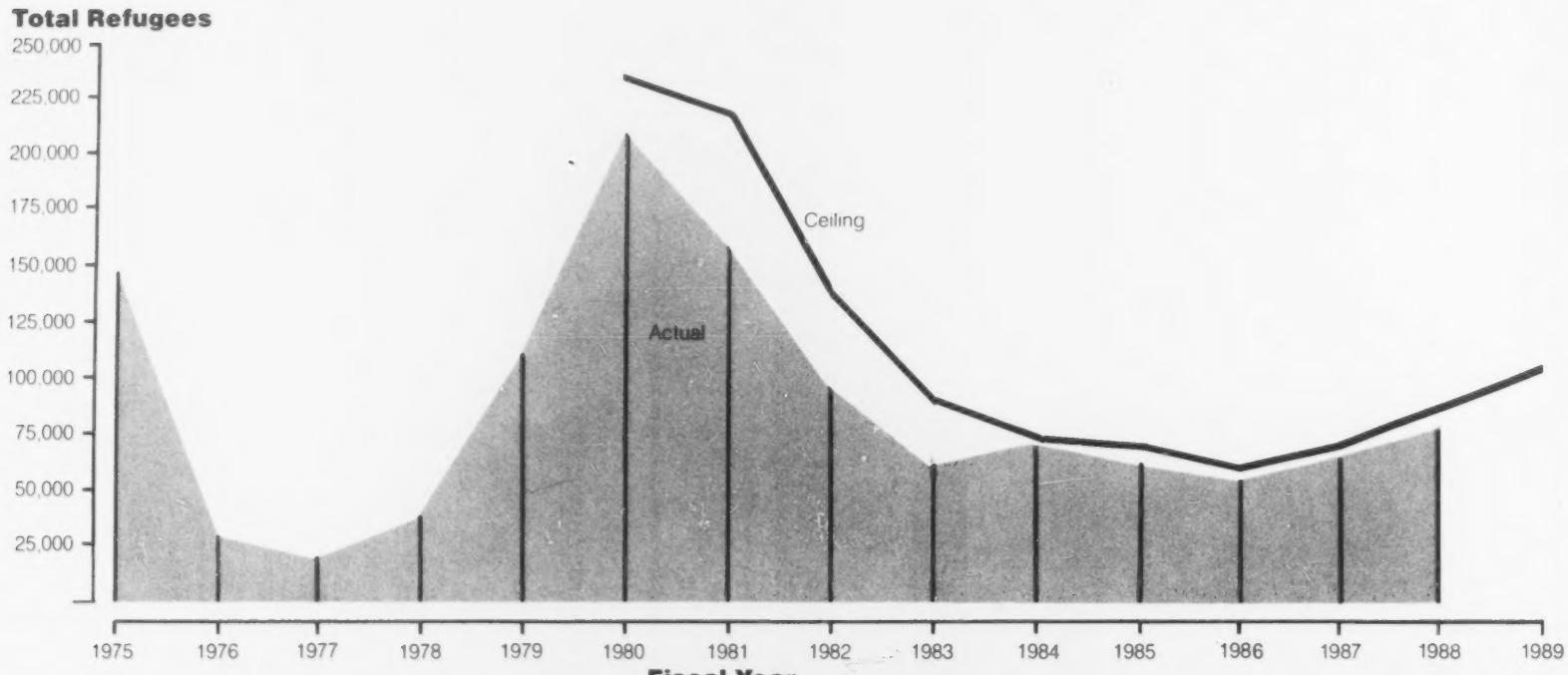
Source: Bureau for Refugee Programs/U.S. Department of State.

ARRIVALS IN RESETTLEMENT COUNTRIES: 1987, 1988, AND CUMULATIVE SINCE 1975

RESETTLEMENT COUNTRY	VIETNAMESE BOAT PEOPLE		VIETNAMESE LAND		KHMER		LAO		ORDERLY DEPARTURES FROM VIETNAM		TOTAL		CUMULATIVE TOTAL
	1987	1988	1987	1988	1987	1988	1987	1988	1987	1988	1987	1988	1975-1988
AUSTRALIA	4,614	2,759	69	57	1,391	980	716	630	1,427	937	8,217	5,363	127,579
AUSTRIA	18	9	-	-	2	-	-	-	11	51	31	60	2,284
BELGIUM	99	24	-	-	5	20	3	4	40	129	147	177	7,343
CANADA	3,989	3,972	130	207	1,344	981	452	639	1,318	790	7,233	6,589	145,959
CHINA	-	-	-	-	-	-	-	-	-	-	-	-	263,000
DENMARK	78	114	1	-	7	16	-	-	110	320	196	450	4,541
FINLAND	126	57	-	13	-	-	-	6	18	16	144	92	760
FRANCE	970	556	5	16	815	429	575	320	405	607	2,770	1,928	125,191
GERMANY, F.R.	119	166	-	2	-	6	5	4	271	441	395	619	31,837
GREECE	10	4	-	-	-	-	-	-	13	34	23	38	244
HONG KONG	48	12	-	-	-	1	-	-	2	1	50	14	9,976
IRELAND	-	-	-	-	-	-	-	-	3	17	3	17	290
ITALY	3	-	-	-	4	-	1	-	27	40	35	40	3,715
JAPAN	415	142	1	-	149	49	55	40	36	91	656	332	6,183
LUXEMBOURG	26	1	-	-	-	-	-	-	8	17	34	18	232
NETHERLANDS	226	192	2	4	108	68	-	-	42	97	378	361	7,744
NEW ZEALAND	182	121	18	-	445	292	184	112	57	67	886	592	9,364
NORWAY	399	222	3	1	36	25	-	-	138	406	566	654	7,375
SPAIN	-	3	-	-	-	-	-	-	-	5	-	8	935
SWEDEN	140	65	64	4	21	7	-	1	149	353	374	430	5,303
SWITZERLAND	40	74	1	5	15	26	4	10	21	61	81	176	9,084
U.K.	188	228	2	1	16	13	24	16	164	291	394	549	20,951
U.S.A. a/	14,500	10,925	N/A	N/A	1,539	2,805	15,564	14,556	8,500	6,702	40,115	35,015	884,474
OTHERS	1	-	-	-	3	5	-	-	21	40	25	45	9,831
TOTAL	26,181	19,646	377	363	5,900	5,723	17,583	16,338	12,781	11,513	62,753	53,567	1,684,195

a/ To maintain consistency, U.S. statistics are from the Department of State and record fiscal year arrivals. No separate figures for land and boat Vietnamese are provided, but UNHCR statistics show that the United States resettled 81 land Vietnamese in 1987 and 53 in 1988.
Source: UN High Commissioner for Refugees (Current as of September 30, 1988)

ACTUAL REFUGEE ADMISSIONS TO THE U.S. AND CEILINGS ON REFUGEE ADMISSIONS, FY 75-88
(As of September 30, 1988)
(Chart 1)



	1975	1976	1977	1978	1979	1980	1981	1982	1983	1984	1985	1986	1987	1988	1989
Actual	146,158	27,206	19,946	36,507	111,363	207,116	159,252	97,355	61,681	71,113	68,045	62,440	64,831	75,754	
Ceiling						231,000	217,000	140,000	90,000	72,000	70,000	67,000	70,000	83,500	94,000

ACTUAL REFUGEE ADMISSIONS TO THE U.S. AND CEILINGS ON REFUGEE ADMISSIONS, FY 75-88
(As of September 30, 1988)
(Chart 2)

	FY 75	FY 76	FY 77	FY 78	FY 79	FY 80	FY 81	FY 82	FY 83a/	FY 84b/	FY 85b/	FY 86	FY 87b/	FY 88b/	FY 89	TOTAL
AFRICA (ACTUAL ADMISSIONS)						955	2,119	3,326	2,648	2,747	1,953	1,315	1,994	1,588		18,645
(CEILINGS)						1,500	3,000	3,500	3,000	2,750	3,000	3,500	2,000	3,000	2,000	
ASIA c/	135,000	15,000	7,000	20,574	76,521	163,799	131,139	73,522	39,408	51,960	49,970	45,454	40,115	35,015		884,477
						169,200	168,000	96,000	64,000	52,000	50,000	45,500	48,500	38,000	33,000	
EASTERN EUROPE	1,947	1,756	1,755	2,245	3,393	5,025	6,704	10,780	12,083	10,285	9,350	8,713	8,606	7,818		90,460
						5,000	4,500	11,000								
SOVIET UNION	6,211	7,450	8,191	10,688	24,449	28,444	13,444	2,756	1,409	715	640	787	3,694	20,421	24,500	129,299
						33,000	33,000	20,000	15,000	11,000	10,000	9,500	12,300	19,000		
LATIN AMERICA	3,000	3,000	3,000	3,000	7,000	6,662	2,017	602	668	160	138	173	315	2,497		32,232
						10,500	4,000	3,000	2,000	1,000	3,000	3,000	1,000	3,500	3,500	
NEAR EAST AND SOUTH ASIA						2,231	3,829	6,369	5,465	5,246	5,994	5,998	10,107	8,415		53,654
						2,500	4,500	6,500	6,000	5,250	6,000	6,000	10,200	9,000	7,000	
UNALLOCATED RESERVE													0	717d/		717
													4,000e/	4,000	4,000	
TOTAL	146,158	27,206	19,946	36,507	111,363	207,116	159,252	97,355	61,681	71,113	68,045	62,440	64,831	76,471		1,209,484
						231,700	217,000	140,000	90,000	72,000	70,000	67,000	70,000	87,500	94,000	

a/ From FY 83 on, the Eastern Europe ceiling has been combined with the ceiling for the Soviet Union.

b/ This chart shows the adjusted regional ceilings that were established at mid-year consultations in FY 84, FY 85, FY 87, and FY 88. The overall annual ceilings did not change, except in FY 88.

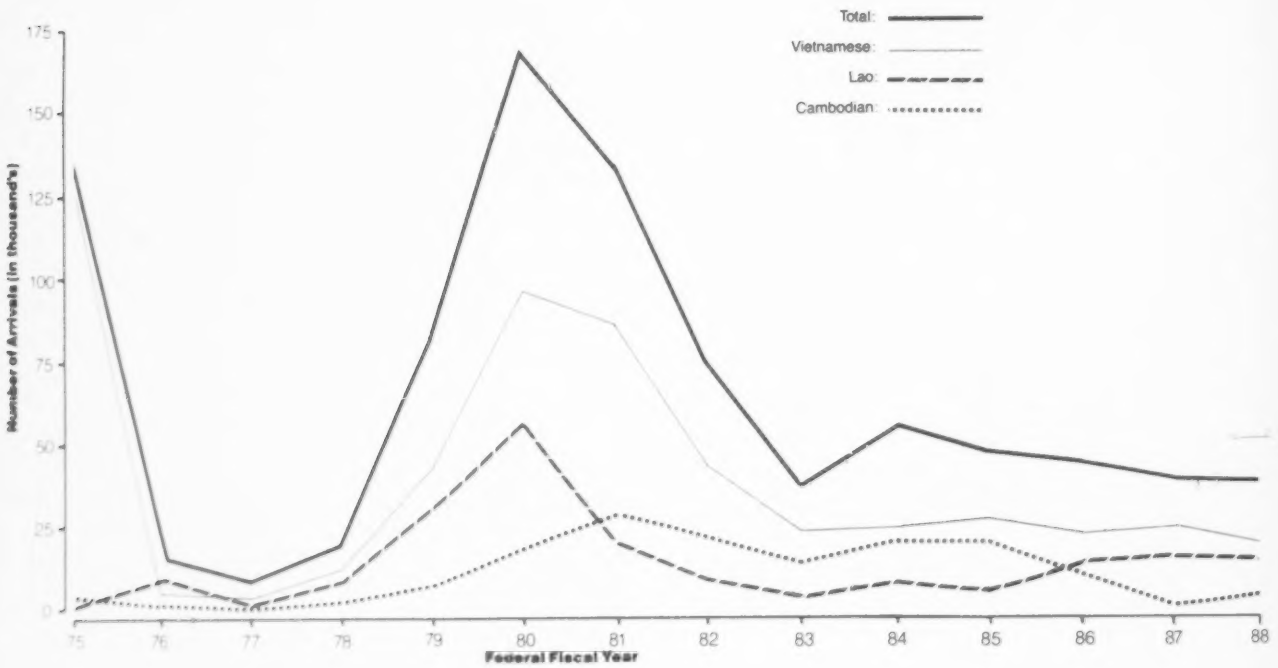
c/ Ceilings and actual admissions figures for Asia include both first asylum resettlement and the Orderly Departure Program from Vietnam.

d/ In FY 88, 717 Cubans entered the country as refugees under the private admissions initiative, according to the U.S. Coordinator for Refugee Affairs.

e/ The FY 87 and FY 88 admissions ceilings include an unallocated reserve for "contingent refugee admission needs," to be used only after consultation with Congress, and only to the extent that private sector funding is available to support admissions using the reserve.

Source: Bureau for Refugee Programs/U.S. Department of State.

SOUTHEAST ASIAN REFUGEE ARRIVALS IN THE UNITED STATES BY NATIONALITY, FY 75-88



Federal Fiscal Year	Country of Nationality			Total a/
	Cambodia	Laos	Vietnam	
1988	3,276	14,563	17,499	35,338
1987	1,539	15,564	23,012	40,115
1986	10,054	12,894	22,443	45,391
1985	19,131	5,181	25,209	49,521
1984	19,849	7,224	24,927	52,000
1983	13,114	2,835	23,459	39,408
1982	20,234	9,437	43,656	73,327
1981	27,100	19,300	86,100	132,500
1980	16,000	55,500	95,200	166,700
1979	6,000	30,200	44,500	80,700
1978	1,300	8,000	11,100	20,400
1977	300	400	1,900	2,600
1976	1,100	10,200	3,200	14,500
1975	4,600	800	125,000	130,400
TOTAL	143,597	192,098	547,205	882,900

a/ Total may not agree with U.S. State Department annual arrival data because they are based on different data files.

Source: Linda W. Gordon, Chief Statistician, ORR, "Southeast Asian Refugee Migration to the United States," September 1984, and Office of Refugee Resettlement, U.S. Department of Health and Human Services.

SOUTHEAST ASIAN REFUGEES: ESTIMATED CUMULATIVE STATE POPULATION a/ INCLUDING ENTRIES FROM 1975 THROUGH SEPTEMBER 1988

a/ Adjustments for secondary migration were last incorporated into these estimates as of 9/30/85. New adjustments for migration through FY 1988 have not been calculated. All totals rounded to the nearest hundred.

b/ Arrival figures for the District of Columbia are overstated because they are based on the address of the sponsoring organization. Most of those persons are thought to settle directly in nearby Maryland or Virginia.

Source: Office of Refugee Resettlement/U.S. Department of Health and Human Services

REFUGEE ARRIVALS BY COUNTRY OF CITIZENSHIP AN

COUNTRY

STATE	CAMBODIA	LAOS	VIETNAM	CZECHOSLOVAKIA	HUNGARY	POLAND
Alabama	**282**	**253**	**593**	**5**	**3**	**37**
Alaska	**4**	**37**	**58**	**4**	**0**	**20**
Arizona	**603**	**290**	**2,970**	**35**	**11**	**221**
Arkansas	**31**	**367**	**382**	**8**	**4**	**100**
California	**17,408**	**21,276**	**52,641**	**1,417**	**616**	**3,007**
Colorado	548	959	1,581	115	29	155
Connecticut	1,093	803	890	100	316	796
Delaware	0	7	61	0	2	7
District of Columbia	252	169	659	25	53	170
Florida	1,050	590	3,181	153	172	574
Georgia	**1,680**	**856**	**2,353**	**70**	**91**	**131**
Hawaii	**77**	**526**	**1,168**	**9**	**2**	**6**
Idaho	**261**	**223**	**325**	**280**	**16**	**286**
Illinois	**2,931**	**1,771**	**3,427**	**271**	**119**	**2,388**
Indiana	**224**	**198**	**510**	**37**	**21**	**163**
Iowa	535	1,109	1,263	12	31	148
Kansas	412	542	2,285	15	0	30
Kentucky	445	212	821	0	0	29
Louisiana	550	470	2,715	16	1	78
Maine	691	24	147	29	8	326
Maryland	**1,122**	**400**	**1,700**	**132**	**61**	**471**
Massachusetts	**5,177**	**1,067**	**4,600**	**684**	**41**	**568**
Michigan	**201**	**866**	**1,493**	**81**	**67**	**1,582**
Minnesota	**2,529**	**5,754**	**2,554**	**49**	**51**	**262**
Mississippi	**14**	**17**	**567**	**11**	**2**	**9**
Missouri	746	546	1,727	197	138	524
Montana	6	176	57	7	0	12
Nebraska	136	156	409	65	10	176
Nevada	127	138	719	14	15	145
New Hampshire	342	64	187	49	5	32
New Jersey	**269**	**137**	**2,103**	**180**	**132**	**1,236**
New Mexico	**286**	**221**	**424**	**8**	**3**	**41**
New York	**3,053**	**995**	**6,422**	**632**	**564**	**4,371**
North Carolina	**1,437**	**533**	**1,203**	**33**	**32**	**180**
North Dakota	**135**	**37**	**139**	**102**	**38**	**100**
Ohio	1,683	888	1,107	95	156	209
Oklahoma	476	359	1,653	11	1	91
Oregon	957	1,070	2,407	21	20	81
Pennsylvania	2,984	766	4,143	186	174	1,123
Rhode Island	1,186	874	214	0	135	71
South Carolina	**98**	**69**	**269**	**5**	**0**	**12**
South Dakota	**34**	**51**	**141**	**47**	**53**	**127**
Tennessee	**1,240**	**1,183**	**788**	**29**	**7**	**135**
Texas	**5,279**	**3,120**	**12,513**	**225**	**94**	**1,113**
Utah	**1,749**	**481**	**1,248**	**273**	**4**	**262**
Vermont	230	19	19	203	15	29
Virginia	2,152	775	3,786	32	47	198
Washington	4,565	2,606	4,815	128	407	679
West Virginia	16	19	33	8	6	17
Wisconsin	211	4,407	448	26	11	178
Wyoming	**0**	**14**	**19**	**3**	**5**	**4**
Guam	**0**	**0**	**33**	**0**	**0**	**0**
Other and Unknown	**0**	**0**	**0**	**0**	**0**	**0**
TOTAL	67,577	58,490	135,970	6,132	3,797	22,710

Note: Figures are based on data from the Refugee (formerly ACVA) Da
agencies as of October 15, 1988 and may not include informati
Source: Office of Refugee Resettlement, U.S. Department of Health a

STATE OF INITIAL RESETTLEMENT FY 83 THROUGH FY 88

CITIZENSHIP

ROMANIA	USSR	ETHIOPIA	AFGHANISTAN	IRAN	TOTAL
29	5	63	36	25	1,331
10	1	0	7	32	178
577	27	381	182	146	5,503
7	1	0	3	15	918
5,776	14,657	2,548	5,469	13,941	138,756
55	48	152	235	122	3,999
434	179	57	69	170	4,907
8	5	2	15	22	129
57	8	542	230	95	2,260
519	165	251	147	345	7,147
174	72	397	322	241	6,387
2	0	2	31	0	1,823
166	17	3	0	17	1,594
2,529	1,022	512	275	491	15,736
104	36	33	52	62	1,442
58	3	14	3	28	3,204
22	1	13	73	43	3,436
49	2	52	36	27	1,673
20	8	35	34	36	3,963
26	5	1	238	92	1,587
234	346	719	347	786	6,318
105	1,695	237	72	336	14,582
1,162	170	196	55	127	6,000
182	98	372	148	110	12,109
7	0	12	6	9	652
277	58	393	111	83	4,800
4	0	7	5	1	275
27	0	6	161	9	1,155
31	12	172	106	214	1,693
45	8	1	10	25	768
501	484	203	419	343	6,007
24	2	11	47	31	1,098
3,965	6,406	756	2,744	2,683	32,591
80	4	70	90	40	3,702
129	0	42	0	16	738
679	198	264	51	117	5,447
54	4	23	32	178	2,882
731	137	129	74	115	5,742
478	739	319	182	211	11,305
18	140	12	1	17	2,668
20	7	9	23	31	546
108	3	114	25	48	751
73	36	64	136	247	3,938
828	119	1,317	582	910	26,100
47	25	1	17	84	4,191
43	2	2	0	73	635
101	20	346	1,643	318	9,418
369	58	421	237	189	14,474
8	0	1	11	13	132
17	65	41	35	45	5,484
0	0	0	30	3	78
0	0	0	0	0	33
2	1	0	0	0	3
20,971	27,099	11,320	14,855	23,362	392,283

Center, the Intergovernmental Committee for Migration, and other federal
on all refugees in the categories reported.
Human Services

ASYLUM CASES FILED WITH INS DISTRICT DIRECTORS APPROVED AND DENIED, BY SELECTED NATIONALITIES

Country	June 1983 - September 1988 Cumulative: Approval Rate for Cases Decided	Cumulative: Cases Granted	Cumulative: Cases Denied	FY 88 Only: Approval Rate for Cases Decided	FY 88 Only: Cases Granted	FY 88 Only: Cases Denied	FY 88 Only: Cases Currently Pending
TOTAL a/	27.8%	28,416	73,753	39.1%	5,531	8,582	73,109
Iran	61.7%	12,459	7,727	75.0%	764	254	1,373
Romania	61.4%	895	562	82.9%	345	71	341
Czechoslovakia	44.7%	123	152	44.8%	13	16	72
Syria	39.4%	186	285	65.7%	25	13	100
Ethiopia	39.0%	1,340	2,089	77.0%	441	131	525
Poland	38.0%	2,686	4,365	53.7%	433	373	2,099
Afghanistan	37.0%	402	684	39.5%	36	55	91
China	32.6%	167	345	69.7%	60	26	142
Vietnam	31.3%	68	149	80.0%	8	2	9
Hungary	30.0%	175	407	28.9%	24	59	172
Nicaragua	27.9%	7,255	18,668	53.1%	2,786	2,455	21,054
Uganda	26.0%	91	258	51.7%	15	14	34
Somalia	24.1%	143	449	67.9%	55	26	122
Philippines	18.0%	82	372	10.0%	4	36	94
Cuba	13.3%	321	2,080	31.9%	30	64	13,873
Yugoslavia	13.3%	53	344	9.2%	6	59	176
Pakistan	13.0%	63	420	57.8%	33	24	89
Liberia	10.5%	30	255	15.0%	3	17	32
Lebanon	7.0%	113	1,499	36.6%	56	97	222
Honduras	4.3%	18	398	7.4%	10	125	512
El Salvador	2.7%	667	23,805	2.7%	110	3,822	24,375
Guatemala	2.1%	45	2,086	5.0%	24	447	6,191
Haiti	2.0%	36	1,713	31.5%	6	13	399
Egypt	1.0%	8	754	0.5%	1	19	32
India	1.0%	4	379	15.0%	3	17	29
Bangladesh	0.2%	1	416	16.6%	1	5	10

a/ The total includes all nationalities, not just those listed here.

Note: Starting in May 1983, the INS kept asylum statistics by number of cases. Each case, or application, may include more than one individual. From June to September 1982 and October 1982 to April 1983, INS asylum figures were for actual number of individuals. To avoid inconsistency, this chart includes data only since INS data was based on number of cases.

This chart is based on data for asylum cases filed with INS district directors only. Many applications for asylum are filed with immigration judges, particularly in the context of deportation proceedings. The Office of the Chief Immigration Judge is developing a data system, but asylum statistics are not now available.

Source: Immigration and Naturalization Service (INS)/U.S. Department of Justice.

REFUGEE APPROVAL RATE BY INS OFFICES ABROAD
OCTOBER 1987 THROUGH AUGUST 1988
BY REGION AND NATIONALITY

	APPROVAL RATE FOR CASES DECIDED	CASES APPROVED	CASES DENIED
TOTAL	87%	70,874	10,785
REGION			
USSR	99%	17,758	11
Asia	89%	38,707	5,012
Latin America	84%	1,705	320
Near East	75%	6,063	1,987
Africa	67%	882	429
Eastern Europe	66%	5,759	3,026
COUNTRY			
South Africa	100%	17	0
Mozambique	100%	12	0
USSR	99%	17,758	11
Laos	97%	15,062	484
Albania	92%	71	6
Cuba	90%	1,533	162
Romania	90%	2,215	248
Vietnam	87%	19,692	3,046
El Salvador	85%	11	2
Afghanistan	84%	1,680	326
Bulgaria	81%	93	22
Czechoslovakia	76%	409	130
Iraq	73%	36	13
Cambodia	73%	3,916	1,467
Iran	73%	4,347	1,647
Hong Kong	71%	37	15
Ethiopia	66%	833	425
Hungary	61%	437	280
Poland	52%	2,532	2,337
Nicaragua	51%	161	153

Source: Immigration and Naturalization Service (INS)/U.S. Department of Justice.

Note: The total includes all nationalities. Nationalities for whom fewer than ten cases were approved or denied are not included in the country-by-country tally. For many nationalities, the number of cases "otherwise closed" exceeds the number approved or denied.

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